

Children and Young People Portfolio Budget Monitoring Summary
2011/12 Outturn

2010/11 Actuals £'000	Division Service Areas	2011/12 Original Budget £'000	2011/12 Latest Approved £'000	2011/12 Outturn £'000	Variation £'000	Notes	Variation Last Reported £'000	Full Year Effect £'000
1,189	Education Division Access	2,283	2,283	1,904	-379	1	-305	0
5,448	SEN and Inclusion	7,602	7,602	7,929	327	2	631	0
479	Commissioning and Business Services	1,840	1,810	754	-1,056	3	-810	0
1,258	School Improvement Services	1,574	1,574	1,497	-77	4	-252	0
8,374		13,299	13,269	12,084	-1,185		-736	0
N/A	Early Intervention Grant	-10,999	-10,999	-11,001	-2		0	
9,996	Safeguarding and Social Care Care and Resources	12,503	12,465	14,174	1,709	5i	1,557	50
2,038	Safeguarding and Quality Assurance	2,091	2,169	2,304	135	5i	-107	0
5,097	Safeguarding and Care Planning	2,996	2,937	2,841	-96	5i	0	0
3,789	Referral and Assessment	7,312	7,322	6,073	-1,249	5i & ii	-884	0
4,146	Bromley Youth Support Programme	3,324	3,313	3,232	-81	5iii	-64	0
25,066		28,226	28,206	28,624	418		502	50
665	Strategy and Performance Research and Statistics	580	566	584	18		-55	0
450	Strategic Planning and Commissioning	425	507	507	0		-9	0
1,115		1,005	1,073	1,091	18	6	-64	0
34,555	TOTAL CONTROLLABLE BUDGETS	31,531	31,549	30,798	-751		-298	50
40,835	TOTAL NON CONTROLLABLE	10,375	36,432	36,432	0		-139	0
7,334	TOTAL EXCLUDED RECHARGES	6,172	6,232	6,232	0			0
82,724	TOTAL NON-SCHOOLS BUDGET	48,078	74,213	73,462	-751		-437	50
0	TOTAL SCHOOLS BUDGET	0	0	0	0	7	0	0
82,724	PORTFOLIO TOTAL	48,078	74,213	73,462	(751)		(437)	50

2010/11 Actuals £'000	TABLE 1: SCHOOLS' BUDGET PART OF EACH SERVICE	2011/12 Original Budget £'000	2011/12 Latest Approved £'000	2011/12 Final Outturn £'000	Variation £'000	Notes in App3	Variation Last Reported £'000	Full Year Effect £'000
12,063	Access	12,995	13,066	13,605	539		88	0
15,530	SEN and Inclusion	16,667	19,762	19,743	-19		408	0
412	Commissioning and Business Services	473	483	185	-298		-300	0
904	School Improvement Services	907	907	783	-124		-118	0
166,816	Schools Related Budgets	176,921	106,702	105,626	-1,076		-594	0
-195,830	Dedicated Schools Grant & Pupil Premium	-208,024	-140,981	-140,003	978		516	0
43	Research and Statistics	0	0	0	0		0	0
62	Strategic Planning and Commissioning	61	61	61	0		0	0
0	MET FROM COUNCIL BUDGET	0	0	0	0		0	0
2010/11 Actuals £'000	TABLE 2: NON-SCHOOLS AND SOCIAL CARE PARTS OF EACH SERVICE	2011/12 Original Budget £'000	2011/12 Latest Approved £'000	2011/12 Final Outturn £'000	Variation £'000		Variation Last Reported £'000	Full Year Effect £'000
	Education Division							
1,189	Access	2,283	2,283	1,978	-379	1	-305	0
5,448	SEN and Inclusion	7,602	7,602	8,233	327	2	631	0
479	Commissioning and Business Services	1,840	1,810	1,000	-1056	3	-810	0
1,258	School Improvement Services	1,574	1,574	1,322	-77	4	-252	0
8,374		13,299	13,269	12,533	-1,185		-736	0
N/A	Early Intervention Grant	-10,999	-10,999	-11,001	-2		0	
	Safeguarding and Social Care							
9,996	Care and Resources	12,503	12,465	14,022	1709	5i	1,557	0
2,038	Safeguarding and Quality Assurance	2,091	2,169	2,062	135	5i	-107	0
5,097	Safeguarding and Care Planning	2,996	2,937	2,937	-96	5i	0	0
3,789	Referral and Assessment	7,312	7,322	6,438	-1249	5i & 5ii	-884	0
4,146	Bromley Youth Support Programme	3,324	3,313	3,249	-81	5iii	-64	0
25,066		28,226	28,206	28,708	418		502	0
	Strategy and Performance							
665	Research and Statistics	580	566	584	18		-55	0
450	Strategic Planning and Commissioning	425	507	507	0		-9	0
1,115		1,005	1,073	1,091	18	6	-64	0
34,555	TOTAL CONTROLLABLE BUDGETS	31,531	31,549	31,331	-751		-298	0
40,835	TOTAL NON CONTROLLABLE	10,375	36,431	36,431			-139	0
7,334	TOTAL EXCLUDED RECHARGES	6,172	6,232	6,232				0
82,724	TOTAL NON-SCHOOLS BUDGET	48,078	74,212	73,994	-751		-437	0
Actuals £'000	TABLE 3: TOTAL FOR EACH SERVICE	Original Budget £'000	Latest Approved £'000	Final Outturn £'000	Variation £'000		Last Reported £'000	Full Year Effect £'000
	Education Division							
13,252	Access	15,278	15,349	15,509	160		-217	0
21,022	SEN and Inclusion	24,269	27,364	27,672	308		1,039	0
891	Commissioning and Business Services	2,313	2,293	939	-1,354		-1,110	0
2,162	School Improvement Services	2,481	2,481	2,280	-201		-370	0
166,816	Schools Related Budgets	176,921	106,702	105,626	-1,076		-594	0
-195,830	Dedicated Schools Grant & Pupil Premium	-208,024	-140,981	-140,003	978		516	0
N/A	Early Intervention Grant	-10,999	-10,999	-11,001	-2		0	
8,313		2,239	2,209	1,022	-1,187		-736	0
	Safeguarding and Social Care							
9,996	Care and Resources	12,934	12,465	14,174	1,709		1,557	0
2,038	Safeguarding and Quality Assurance	2,091	2,169	2,304	135		-107	0
5,097	Safeguarding and Care Planning	2,565	2,937	2,841	-96		0	0
3,789	Referral and Assessment	7,312	7,322	6,073	-1,249		-884	0
4,146	Bromley Youth Support Programme	3,324	3,313	3,232	-81		-64	0
25,066		28,226	28,206	28,624	418		502	0
	Strategy and Performance							
664	Research and Statistics	580	566	584	18		-55	0
512	Strategic Planning and Commissioning	486	568	568	0		-9	0
1,176		1,066	1,134	1,152	18		-64	0
34,555	TOTAL CONTROLLABLE FOR CYP	31,531	31,549	30,798	-751		-298	0
40,835	TOTAL NON CONTROLLABLE	10,375	36,431	36,431	0		-139	0
7,334	TOTAL EXCLUDED RECHARGES	6,172	6,232	6,232	0		0	0
82,724	PORTFOLIO TOTAL	48,078	74,212	73,461	-751		-437	0

REASONS FOR VARIATIONS**1. Access - Cr £379k**

£'000

1. Education Welfare Service

i. The budget was reduced on the assumption that a full year of savings would be yielded from managing the Education Welfare Officers and Behaviour Support Services together. This was only achieved part way through 2011/12,

12

ii. Additional income from sold services and savings in supplies and services more than offsets the above

-40

-282. Pupil uniforms and transport awards

Savings from restrictions in awards

-89

2. Early Years

The savings achieved by holding posts vacant was greater than the January projections.

-273

Other net variations

11

-379**2. SEN and Inclusion - Dr £327k**

£'000

SEN Transport Contracts, Non-Schools' Budget component

Pupil volumes have risen and the service has been given a challenging savings target on the basis of expected savings from the re-tendering of contracts.

At the end of the year the budget was overspent by £10k, which was £56k less than anticipated

10

Children With Disabilities - Dr £398k

During the year there were several additional high cost placements for looked after children and at the end of the year there was an overspend of £398k.

The overspend was the result of pupil placements in both the Schools' Budget and the non-Schools' Budget and rigorous management action was taken to contain and reduce costs. The overspend was more than £80k less than forecast in January, reflecting some success in reducing costs by the on-going review of all the high cost residential placements.

398

Education Psychologists and SEN team staffing & other costs (net)

-120

Consultancy costs for ASD re-provision project and tribunal representation re placements

39

327

During the year a general moratorium was introduced on all non-essential running costs and vacancies frozen, other than for essential posts, with costs minimized for cover for vacant posts. The success of the savings arising from these actions was greater than anticipated in January and the overspend was reduced by £300k.

3. Education Commissioning & Business Services - Cr £1,056kCommissioned Services

£'000

Net effect of savings from consolidating former Sure Start Grant funded services into

Commissioned Services, restrictions on spending and shortfall of income from sold services

-806

This underspend was £236k greater than forecast in January and represents the early achievement of savings built into the 2012/13 budget.

Business Partnerships

The service is in transition to converting to a sold services basis and it has been successful in generating additional income from sales to schools. It has also generated income from external contracts and agreements. This additional income applies in the current year only, the 2012/13 budget has been set on the basis of the future shape of the service.

-250

-1,056**4. School Improvement Services - Cr £77k**

£'000

Savings from consolidating former Sure Start Grant funded services

-200

It was agreed that a contribution of £200k be made to an earmarked reserve for Bromley Welcare

200

Vacancy savings, Children in Care Education Service

-68

Other net variations

-9

-77

5. Safeguarding and Social Care Division - Dr 418k

5 i Children's Social Care Dr £1,775k

£'000

£'000

The main pressure on the Children's Social Care budget is the cost of children being placed in care. The following management action continued during the year to control the impact of the placements which can often be at high cost and can relate to children not previously known to Social Care.

- Review children in high cost residential and independent fostering.
- Further strengthened gate keeping. All placements were agreed and approved at CSC Placement Panel and by the Assistant Director for Social Care.
- Implementation of an Adolescent and Parenting Support Team to focus on preventing teenagers coming in to care.
- Joint work with the Housing Department to divert potential 16 plus homeless youngsters away from the care system to supported lodgings through Housing Division.
- A review of fostering provision and costs. A work programme is currently under way to increase the number of LBB foster placements and reduce dependency on Independent Foster Agencies as well as develop packages of support to carers to enable more challenging children to be cared for within foster homes.
- Introduction of rolling interview panels, a Children's Social Care micro-site on the Bromley website, and a two day short listing and invitation to interview turn around time for social work applications to support the recruitment and retention package.
- Tightly controlled purchasing of placements through negotiation, clear specifications, avoiding 'extras', achieving least expensive options where possible.

Care and Resources - £1,709k

Children's Placements	1,426	
UASC and UASC Leaving Care Grants - loss of income	161	
Housing Benefit for Care Leavers: under recovery of rent for over 18's	202	
Freezing of Saxon Centre Supplies & Services Budgets	-24	
Freezing of posts within Fostering Service and other savings	-56	
	<hr/>	1,709

The main reasons for the variations is an overspend on the Placement Budgets, loss of income relating to Unaccompanied Asylum Seeking Grants particularly for Care Leavers which results in the Council having to meet the full cost of their care. Other costs relate to the continued pressure on all Leaving Care budgets. Some savings were achieved in year to off-set some of the higher costs.

Safeguarding and Quality Assurance - £135k

Funding the Recruitment & Retention package	240	
Savings on the Training budget	-25	
Savings in staff advertising	-27	
Contribution will be made from the Child Death Overview Process budget to support QA	-14	
Additional income from the Children's Workforce Development Council	-39	
	<hr/>	135

The main reason for the variation is that a number of underspends were identified during the year to offset overspends with Children's Social Care. These savings were offset by the costs of the Recruitment and Retention package.

Safeguarding and Care Planning - Cr £96k

Savings on Section 17 budgets to off-set the costs of the NRPF clients.	-20	
Salaries overspend	12	
Early years provision met elsewhere in CYP	-88	
	<hr/>	-96

The main reasons for the variation is the charging of Summer Playschemes and other Children in Need provisions to the CYP Early Years service in the Education Division, other in year savings were also identified.

Referral and Assessment - £27k

Clients with No Recourse to Public Funds rose steadily during 2011-12. The costs are to accommodate and provide for families who cannot work, due to their legal status and do not receive benefits.	153	
Underspend on S17 budgets	-35	
Vacant post in the Teenage and Parent Support Service Team	-27	
Saving in salaries from the new Triage Team	-24	
Underspending in CAMHS grant	-40	
	<hr/>	27
		<hr/>
		1,775

5 ii Bromley Children Project within Referral and Assessment Service - Cr 1,276k.

Following a decision made by Members in September, twelve of the eighteen Children's Centres were closed during the financial year. The savings achieved were £325k greater than anticipated in January, representing the early achievement of savings built into the 2012/13 budget.

The savings can be analysed as follows;

Savings in business rates against last years' accrual, charges were lower than expected	-124	
Savings are being made by holding posts vacant.	-91	
Central BCFP expenditure and income	-95	
Savings in the commissioning budget	-711	
Blenheim & Hawes Down Hub	-111	
Common Assessment Framework	-36	
Parent Partnership	-4	
Community Vision Hub	-104	-1,276

A carry forward request of £120k is being requested from this underspend to allow for any residual costs in 2012/13 relating to the centres that were closed.

5 iii. Bromley Youth Support Programme - Cr £81k

Youth - Savings from delayed appointments to vacant posts, running costs, and additional income.	-397	
Provision for costs arising from the remodelling of targeted youth support service.	400	
Youth Offending Team - Savings were made on a mix of areas including grant income, salaries and running expenses.	-84	-81
		418

6. Strategy & Performance Division - £18k

Additional income from services sold to schools	-48	
Additional IT maintenance costs (£69k higher than forecast in January)	86	
Posts being held vacant	-25	
Other net variations	5	
		18

7. THE SCHOOLS' BUDGET No impact on General Fund

Expenditure on schools is funded by Dedicated Schools Grant (DSG) provided by the Department for Education. DSG is ring-fenced and can only be applied to meet expenditure properly included in the Schools' Budget.

The final DSG settlement was confirmed at £89k lower than anticipated, due to reduced pupil numbers and a deficit of £427k was brought forward from 2010/11. In spite of this an underspend has been carried forward into the 2012/13 Schools Budget which will be used to fund future education services.

Waiver of Financial Regulations

The Council's Contract Procedure Rules state that where the value of a contract exceeds £50k and is to be exempted from the normal requirement to obtain competitive quotations, the Chief Officer has to obtain the agreement of the Director of Legal, Democratic and Customer Services and the Director of Resources and (where over £100,000) of the Portfolio holder, and report use of this exemption to Audit sub-committee bi-annually.

Since the last report to the Executive there have been waivers for three contracts exceeding £50,000 but less than £100,000, and three contracts exceeding £100,000.

The Non-Schools' Budget

Appendix 2

	£'000	£'000
	Outturn	January
	Variance	Variance
Increasing numbers and complexity of LAC requiring residential or fostering support including provision for likely increase to the year end.	1,426	1,245
Leaving Care Grant - potential loss of income	161	160
Care Leavers - additional Southwark judgement cases	100	100
SEN Transport overspending due to contract savings target not yet fully achieved	10	66
Disabled children – 4 additional placements for Looked After Children and provision for likely increase to the year end, offset in part by reductions negotiated by management	398	482
Children's Centres saving in business rates	-124	-125
Savings from delayed appointments to vacant posts and running costs	-2,722	-2,226
Total projected net controllable underspending	-751	-298

The Schools' Budget

	£'000	£'000
	Outturn	January
	Variance	Variance
Previous years' overspend due mainly to withdrawal by government of Standards Fund in March	427	427
Sub Total: 2010/11 deficit brought forward into 2011/12	427	427
Final DSG was lower than anticipated in the budget	89	89
Forecast overspending on SEN placements	-93	369
Behaviour Support overspending due to pupil volume increase	376	193
Behaviour Support additional income from sales to Academies	-324	-330
Private Nursery payments in excess of budget due to volume pressures	278	200
Flexible Learning to be ended after the Summer Term	-298	-300
School Improvement Services supplies and services savings and additional grant offset by redeployment costs and additional supplements	-117	-118
Jury and maternity cover reimbursement to schools reduced due to academy conversion	-300	-300
Unspent contingencies held for specific school and centrally retained projects to be carried forward into 2012/13	-1,758	0
Other variations (net overspending)	22	97
Final underspending net of 2010/11 deficit	-1,698	327

**IMPACT ON FUTURE YEARS' BUDGETS OF CURRENT VARIANCES IN THE
COUNCIL TAX FUNDED BUDGETS**

Description	2011/12 Latest Approved Budget £'000	Variation To 2011/12 Budget £'000	Impact on 2012/13
Children's Placement Projections	9,535	1426k overspent	Total full year effect projection £650k Less sums already included in financial forecast £600k Net full year effect projection £50k. Management action will continue to reduce costs in 2012/13 and any overspending will be contained within the total departmental budget.
SEN Children's Disability Team Placements	1,559	398K overspent	Total full year effect projection £645K Less sums already included in financial forecast £605k Net full year projection £40K Management action to eliminate projected overspend -£40k

BUDGET VARIATIONS - ALLOCATIONS FOR 2011/12

	Table 1:	Table 2:	Table 3:
	Schools	Non-Schools Children's Social Care	Total for Children and Young People Department
	Budget £'000	Budget £'000	Budget £'000
2011/12 Original Budget	-	48,078	48,078
General			
Revenue contribution to capital and property adjustments	Cr	310	Cr 310
Transfer of 2.0ftes from CYP (Safeguarding & Social Care) to Resources (Corp Svces)	Cr	19	Cr 19
Government Grants Deferred - removal of 2011/12 budget allocation		18,910	18,910
Total General	0	18,581	18,581
Grants included within Central Contingency Sum			
<u>Agreed by Executive on 25th May 2011</u>			
DFE Music grant (1 year only)			
- Bromley Youth Music Trust expenditure		362	362
- DFE grant income	Cr	362	Cr 362
<u>Agreed by Executive on 20th July 2011</u>			
Lottery Funding - income	Cr 10		Cr 10
Lottery Funding - expenditure	10		10
<u>Agreed by Executive 19th October 2011</u>			
Social Work Improvement Fund and Munro Fund			
- grant related expenditure		190	190
- grant related income	Cr	190	Cr 190
Total Grants	0	0	0
Corporate contribution to CYP for temporary secondment arrangement		48	48
Transfer of resources to fund 0.5fte of crime analyst post 2011/12	Cr	11	Cr 11
Recharge re. Transfer of Resources to fund 0.5fte crime analyst post 2011/12		11	11
<u>Variation on Capital Charges etc</u>			0
Capital Charges		602	602
Deferred Charges (REFCUS)		3,180	3,180
Impairment		1,710	1,710
Insurance		12	12
Rent Income	Cr	5	Cr 5
Repairs & Maintenance	Cr	211	Cr 211
IAS19 (FRS17)		2,168	2,168
Excluded Recharges		50	50
			0
	0	7,506	7,506
	0	26,135	26,135
Final Budget 2011/12	0	74,213	74,213

CYP CARRY FORWARD REQUESTS 2011/12

General

Bromley Children & Families Project	£	120,000	Twelve Children's centres closed during 2011/12, resulting in a large underspend in this service at the end of the year. However a carry forward request is being made in order to allow for any residual costs in 2012/13 relating to the vacated premises.
Grant Carry Forward Requests			
<u>Grants with "Restrictions" but no "Conditions"</u>			
Step Up to Social Work		51,312	In December 2011 the Executive approved the release of the Step up to Social Care funding into the CYP Budget, to run the Step Up to Social Work Programme in partnership with the London Boroughs of Bexley and Lewisham. The programme is designed to attract high calibre professionals into children's social work. As lead Authority Bromley is responsible for accessing and administering the funding on behalf of the South East London Regional Partnership and will receive £698k over a two year period for 12-14 candidates. Funding of £233k was received for 2011/12 and at the end of March £182k had been spent. A budget carry forward is required to continue the programme during 2012/13.
Troubled Families - Preparation Funding		16,837	Funding of £20k was received from the DCLG in February for the Tackling Troubled Families government initiative. The grant was to enable authorities to make preparations to enable the programme to be delivered and further amounts will be allocated over the next 3 years to implement the full programme. £3k was committed before the end of March to engage a consultant to write the business case. The balance of the grant will be spent in 2012/13 to meet the continuing development and setting up costs including further consultant work and officer time.
Grant income carried forward		-68,149	
NET TOTAL OF CARRY FORWARD REQUESTS		<u>120,000</u>	